#### Michigan's 21<sup>st</sup> Century Electric Energy Plan

Michigan Agri-Energy Conference 2007

George Stojic, Director Operations and Wholesale Market Division Michigan Public Service Commission



#### Executive Directive 2006-2

- Provide safe, reliable, clean, and affordable supply of electric power
- Enhance State's economy and provide affordable rates
- Utilize energy efficiency, renewable and emerging energy production technologies
- Protect the State's natural resources and environment, as well as mitigate future fossil fuel risks
- Identify new technologies
- Foster State's interest in continued growth of alternative and renewable energy
- Recommend legislative and regulatory changes



#### 21st Century Energy Plan Process

- Develop a plan to meet Michigan's short and long-term electric energy needs
  - Confirm or modify CNF results
    - Modified forecasts
    - New generation plant costs
    - Available transmission transfer capability
  - Further investigate resource options
  - Identify emerging technologies
- Develop a robust set of policy recommendations designed to implement Michigan's electric energy resource needs

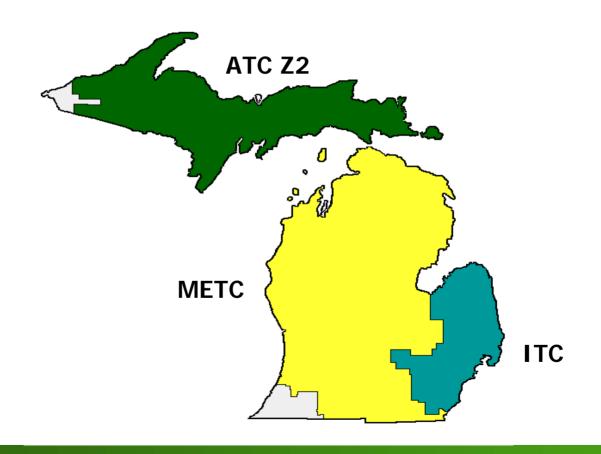


#### Electric Generation Adequacy

- Forecast energy and demand growth for each region within Michigan
- Compile inventory of current assets (generation and transmission)
- Assess adequacy of current assets
- If needed, determine best set of resources to acquire

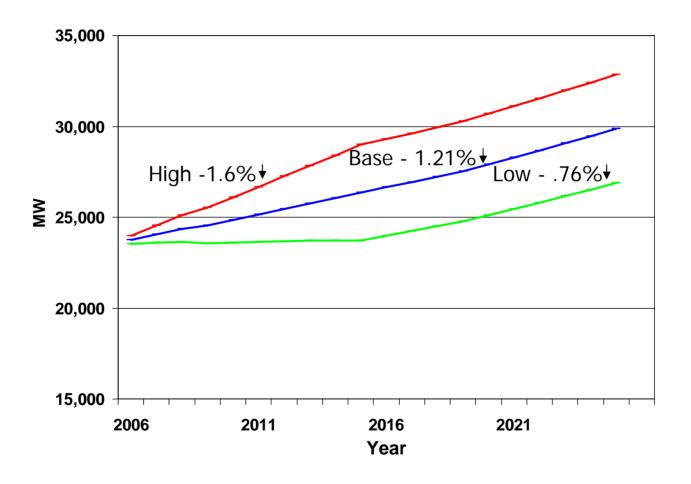


## Michigan Electric Transmission Company Regions





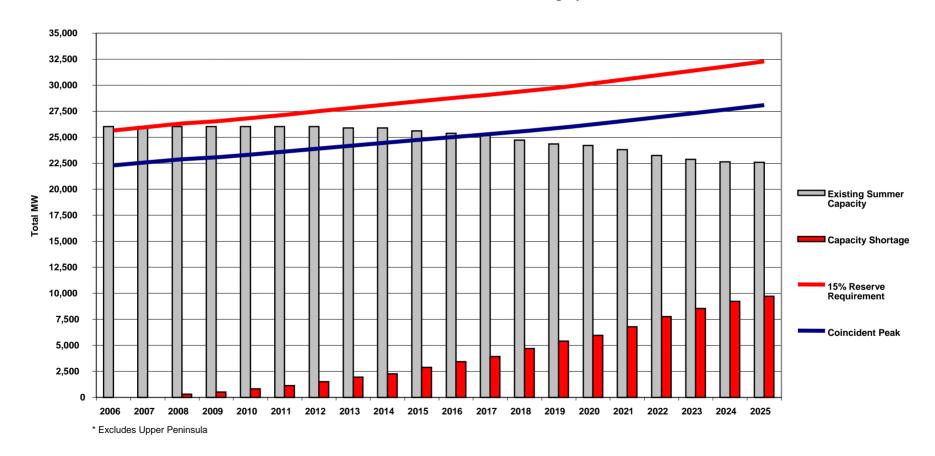
# Peak Demand Forecast Sensitivities





# Overview of Michigan Generating Resource Needs

MECS Resource Gap Analysis
Summer Peak Load and Resource Balance of Existing System





#### Central Station Technology Options

| • | Technology         | Size  | \$/Kw | FOM   | VOM  | <b>Heat Rate</b> |
|---|--------------------|-------|-------|-------|------|------------------|
|   |                    |       |       |       |      |                  |
| • | Sub-critical PC    | 500   | 1,478 | 44.26 | 1.86 | 9,496            |
| • | Super-critical PC  | 500   | 1,551 | 44.91 | 1.75 | 8,864            |
| • | CFB                | 300   | 1,628 | 46.11 | 4.37 | 9,996            |
| • | IGCC               | 500   | 1,785 | 61.30 | .98  | 9,000            |
| • | IGCC-PRB           | 500   | 1,999 | 61.30 | .98  | 10,080           |
| • | Nuclear            | 1,000 | 2,352 | 70.04 | .55  | 10,400           |
| • | Combined Cycle     | 500   | 529   | 5.57  | 2.19 | 7,200            |
| • | Combustion Turbine | 160   | 425   | 2.19  | 3.83 | 10,450           |



## Generating Plant Characteristics with Carbon Sequestration

| • | Plant    | Cost     | Fixed O&M | Variable O&M | Heat Rate |
|---|----------|----------|-----------|--------------|-----------|
| • | PC       | \$ 2,502 | \$ 75.87  | \$ 2.95      | 12,437    |
| • | IGCC     | \$ 2,299 | \$ 73.38  | \$ 1.18      | 10,959    |
| • | IGCC/PRB | \$ 2,575 | \$ 73.38  | \$ 1.18      | 12,274    |



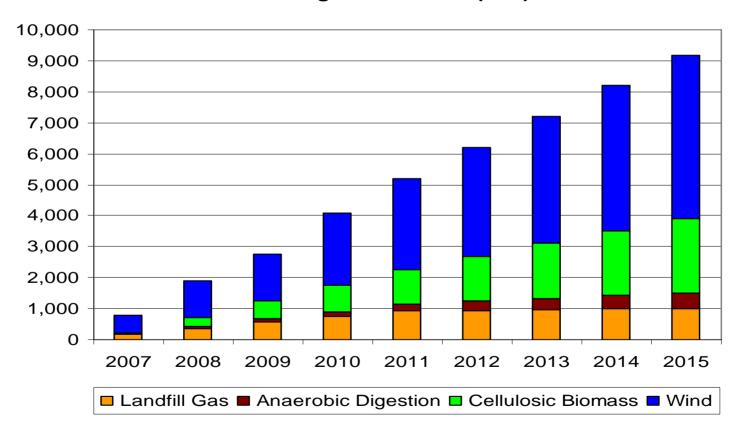
## Renewable Energy Options

| Renewable Energy<br>System Type | Portfolio<br>Contribution<br>In 2016<br>(MW) | Cost<br>(\$)                    |
|---------------------------------|----------------------------------------------|---------------------------------|
| Wind                            | 525-2,150                                    | 0.072                           |
| LFG                             | 131                                          | 0.074 (New)<br>0.070 (Existing) |
| Anaerobic Digestion             | 82                                           | 0.082                           |
| Cellulosic Biomass              | 385                                          | 0.069                           |
| Total                           | 1,123-2.748                                  |                                 |



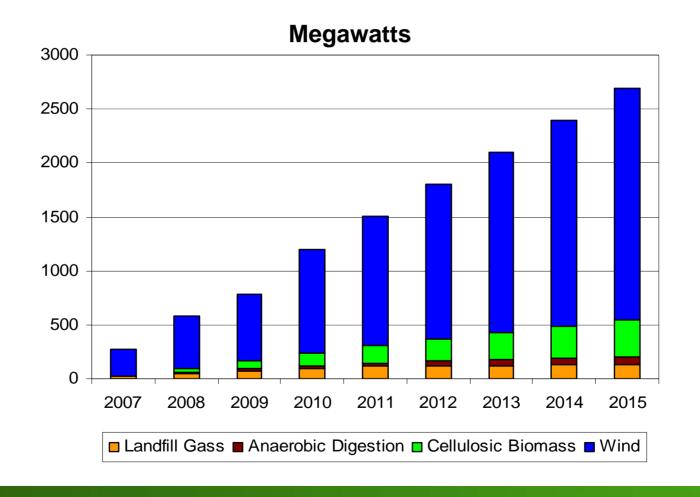
#### New Renewable Resources 10% Renewable Portfolio Standard

**Annual Megawatt Hours (000)** 





# New Renewable Resources 10% Renewable Portfolio Standard





## **Energy Efficiency Program**

- Aggressive energy efficiency savings
  - -2016
    - 8,474 Gwh's
    - 1,218 Mw's
  - -2026
    - 15,040 Gwh's
    - 2,128 Mw's
- Moderate Program
  - -2016
    - 4,952 Gwh's
    - 660 Mw's
  - -2026
    - 8,650 Gwh's
    - 1,211 Mw's
- Active load Management 569 Mw's by 2016



## New Transmission Option Used for Modeling

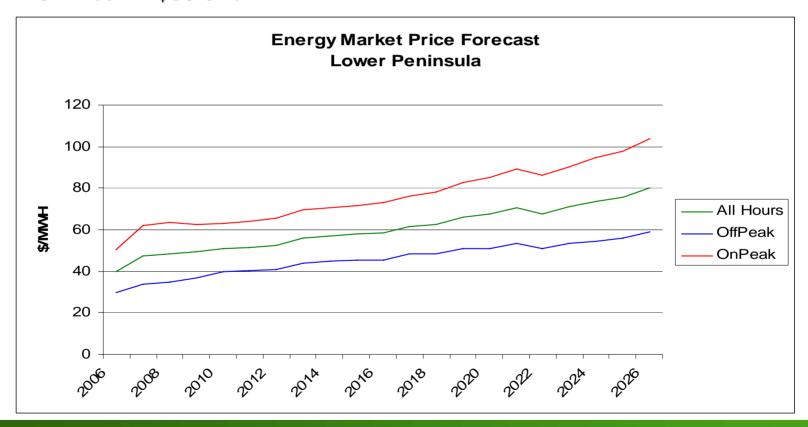
- 2,000 to 2,500 MW DC transmission line
- From southwest Michigan to northwest Detroit
- \$800 million investment
- Operational in 2009



#### **External Market Forecast**

Lower Peninsula 2007 Prices:

All Hours: \$47.30 / MWHOn-Peak: \$62.10 / MWHOff-Peak: \$33.82 /MWH





## Planning Contingencies

- Fuel cost volatility
- Transmission capability
  - Increased transfer capability
  - Decreased transfer capability
- Demand growth
- Greenhouse gas legislation



## Planning Scenarios

- Combustion turbines only Base
- Traditional central station generation
- Energy efficiency
- Renewable energy
- Combined energy efficiency and renewables
- Carbon dioxide controls



#### Sensitivities

- High demand growth
- Low demand growth
- Expanded transmission capability
- Reduced transmission capability
- Low energy efficiency penetration



## Planning Parameters

- Objective Function
  - Minimize Present Worth Utility Cost
- System and Area Constraints
  - 15% Minimum Reserve Margin for MECS
  - 10% Minimum Reserve Margin for METC and ITC by 2015
  - 15% Minimum Reserve Margin for Upper Peninsula
  - No additional units added once minimum reserve targets are met
- Other Constraints
  - No more than one "large" unit per area commissioned at a time



## Twenty Year Planning Results

| Plan Name            | Total<br>Capacity<br>Added<br>mW | CT<br>Capacity<br>mW | CC<br>Capacity<br>mW | PC<br>Capacity<br>mW | Nuclear<br>Capacity<br>mW | Renew-<br>able<br>Capacity<br>mW | Energy<br>Efficiency<br>mW | Ending<br>Reserve<br>Margin % | Ending<br>Peak<br>Demand<br>mW | PVRR<br>\$M |
|----------------------|----------------------------------|----------------------|----------------------|----------------------|---------------------------|----------------------------------|----------------------------|-------------------------------|--------------------------------|-------------|
| Central Station      | 11,260                           | 1,760                | 500                  | 9,000                | 0                         | 0                                | 0                          | 15.52%                        | 29,856                         | \$56,716.9  |
| CS High Load         | 15,040                           | 3,040                | 2,000                | 10,000               | 0                         | 0                                | 0                          | 15.63%                        | 32,841                         | \$64,116.8  |
| CS Low Load          | 7,640                            | 640                  | 500                  | 6,500                | 0                         | 0                                | 0                          | 15.95%                        | 26,870                         | \$49,811.6  |
| CS Reduce Import     | 11,220                           | 2,720                | 1,000                | 7,500                | 0                         | 0                                | 0                          | 15.40%                        | 29,856                         | \$57,004.8  |
| CS Expanded Trans    | 10,300                           | 800                  | 1,000                | 8,500                | 0                         | 0                                | 0                          | 12.56%                        | 29,856                         | \$57,085.5  |
| Emissions            | 10,760                           | 1,760                | 1,000                | 2,000                | 6,000                     | 0                                | 0                          | 16.04%                        | 29,856                         | \$70,752.2  |
| Emissions High Load  | 14,240                           | 2,240                | 2,000                | 4,000                | 6,000                     | 0                                | 0                          | 15.26%                        | 32,841                         | \$79,492.7  |
| Emissions Low Load   | 7,480                            | 480                  | 0                    | 1,000                | 6,000                     | 0                                | 0                          | 17.69%                        | 26,870                         | \$62,254.7  |
| Emissions Renew & EE | 10,079                           | 480                  | 500                  | 500                  | 5,000                     | 798                              | 2,801                      | 16.89%                        | 26,404                         | \$65,594.5  |
| Emissions EE Only    | 10,261                           | 960                  | 0                    | 1,500                | 5,000                     | 0                                | 2,801                      | 16.53%                        | 26,404                         | \$66,707.5  |
| Renewable Generation | 11,218                           | 1,920                | 500                  | 8,000                | 0                         | 798                              | 0                          | 16.28%                        | 29,856                         | \$57,496.7  |
| Renewable High Load  | 14,698                           | 2,400                | 2,000                | 9,500                | 0                         | 798                              | 0                          | 15.48%                        | 32,841                         | \$64,758.6  |
| Renewable Low Load   | 7,238                            | 1,440                | 0                    | 5,000                | 0                         | 798                              | 0                          | 15.55%                        | 26,870                         | \$50,797.8  |
| Energy Efficiency    | 10,581                           | 1,280                | 0                    | 6,500                | 0                         | 0                                | 2,801                      | 15.73%                        | 26,404                         | \$53,794.5  |
| EE High Load         | 14,241                           | 1,440                | 2,000                | 8,000                | 0                         | 0                                | 2,801                      | 15.45%                        | 29,320                         | \$61,040.0  |
| EE Low Load          | 6,781                            | 480                  | 0                    | 3,500                | 0                         | 0                                | 2,801                      | 15.53%                        | 23,488                         | \$47,384.1  |
| EE Reduce Pen        | 10,700                           | 1,280                | 0                    | 7,500                | 0                         | 0                                | 1,920                      | 15.36%                        | 27,269                         | \$55,765.2  |
| EE & Renew           | 10,359                           | 1,760                | 0                    | 5,000                | 0                         | 798                              | 2,801                      | 15.95%                        | 26,404                         | \$54,623.2  |
| EE&R High Load       | 13,899                           | 800                  | 2,000                | 7,500                | 0                         | 798                              | 2,801                      | 15.28%                        | 29,320                         | \$61,780.4  |
| EE&R Low Load        | 6,579                            | 480                  | 0                    | 2,500                | 0                         | 798                              | 2,801                      | 15.86%                        | 23,488                         | \$48,407.9  |
| EE&R Reduce Pen      | 10,518                           | 800                  | 500                  | 6,500                | 0                         | 798                              | 1,920                      | 15.70%                        | 27,269                         | \$56,546.1  |
| CTs Only             | 11,200                           | 11,200               | 0                    | 0                    | 0                         | 0                                | 0                          | 15.34%                        | 29,856                         | \$58,987.6  |
| CTs Only High Load   | 14,880                           | 14,880               | 0                    | 0                    | 0                         | 0                                | 0                          | 15.18%                        | 32,841                         | \$68,096.6  |
| CTs Only Low Load    | 7,680                            | 7,680                | 0                    | 0                    | 0                         | 0                                | 0                          | 16.09%                        | 26,870                         | \$50,737.5  |



## Resource Plans Total Costs Base Forecast

|   | Plan                                    | Total Cost |
|---|-----------------------------------------|------------|
|   |                                         |            |
| • | Combustion turbine                      | \$ 59,000  |
| • | Renewable energy                        | 57,500     |
| • | Traditional central station generation  | 56,700     |
| • | Energy efficiency plus renewable energy | 54,600     |
| • | Energy efficiency – base case           | 53,800     |



#### Emission Scenario Costs Base Forecast

| Resources Sensitivity                  | Total Cost |  |  |
|----------------------------------------|------------|--|--|
| Traditional central station            | \$ 70,800  |  |  |
| Energy efficiency                      | 66,700     |  |  |
| Renewable energy and energy efficiency | 65,600     |  |  |

#### Ten Year Resource Additions Base Forecast

|                        | Energy<br>Efficiency | Renewable<br>Energy | Coal<br>(@500MW) | <b>CT</b><br>(@160MW) | <b>CC</b><br>(@500MW) |
|------------------------|----------------------|---------------------|------------------|-----------------------|-----------------------|
| Efficiency             | Base                 |                     | 2                | 4                     |                       |
| Traditional            |                      |                     | 4                | 9                     |                       |
| EE/Renew               | Base                 | 7%                  | 1                | 2                     |                       |
| Transmission Expansion | 1                    |                     | 4                | 1                     | 1                     |
| Combustion Turbine     |                      |                     |                  | 22                    |                       |



## Modeling Results

- Need to maintain reliability and reserve ratio causes model to select combustion turbines by 2008
- In the base CT only case, the model builds combustion turbines for reliability and purchases economy energy in external markets
- When allowed, the model selects baseload coal units for capacity and energy as soon as its available
- Total electric cost can be reduced by \$ 2 billion by enabling traditional generation construction and another \$ 2 billion through energy efficiency and renewables
- Base demand and energy forecast always results in baseload being selected



#### Contingency Review

- Fuel price changes do not alter resource choices
- Transmission expansion does not eliminate baseload construction in Michigan, but does eliminate most combustion turbines
- Low market penetration efficiency program results in lower total electricity costs than traditional generation only cases
- Greenhouse gas controls represent major risk exposure that can be reduced through use of energy efficiency and renewable energy measures



#### Policy Initiatives

- Renewable energy options
- Energy efficiency
  - Efficiency measures
  - Load management
- Distributed generation
- Central Station Michigan's hybrid market



## **Energy Efficiency**

- Traditional energy efficiency program
  - Mandatory program for all load serving entities in Michigan
  - Third party administration
  - Triennial review of performance, adoption of goals, and program budget
  - Opt out program for large manufacturing customers
- Initial statewide funding level at \$68 million, Commission hearing on subsequent funding levels
- Building and appliance standards
- Load management
- Demand response pilots



#### Renewable Portfolio Standard

- Standards applicable to all load serving entities in Michigan
- Qualifying renewable energy includes
  - Biomass
  - Geothermal
  - Hydroelectric
  - Solar
  - Wave or water-current
  - Wind
- Target portfolio level 3% by 2009 increasing to 10% by 2015
- Commission to investigate increasing standard to 20% by 2025



#### Renewable Portfolio Standard (continued)

- Existing renewable count toward 2009 3% standard
- Renewable energy credit program
- Alternate compliance payment program
  - Rate established biannually by Commission
  - Proceeds used to fund renewable energy projects
- Commission can defer standards by one year for hardship or rate impacts
- Penalties for noncompliance



## Distributed Energy Technology

- Access to markets
- Interconnection standards
- Net metering legislation
- Distribution use tariffs
- Solar energy pilot
- Residential property tax credit for renewable installations



#### Additional Recommendations

- Initiate smart grid collaborative
- Apprise local jurisdictions of renewable energy siting guidelines
- Apprise local jurisdictions of revenue based property tax options

#### Central Station Policy Issues

- Lack of certainty in construction process
  - Customer migration between utility and AES creates customer and revenue uncertainty making it difficult to finance new construction on reasonable terms
  - Approval of need with customer migration
- Cost based rates
- Reliability requirements



## Central Station Policy Options

- Fully re-regulate, repeal 2000 PA 141
- Fully deregulate
- Modify Michigan's hybrid market to make it sustainable

#### Central Station Policy Initiative

- Certificate of Need option for new plant construction
- Integrated resource plan must demonstrate need for new generating plant
  - Energy efficiency
  - Renewable energy standards
  - Demand response programs
  - Transmission options
- Must be accompanied by a financing plan



#### Central Station (continued)

- Certificate of Need process conducted as public hearing
- Cost recovery of new generating plant tied to customers contributing to the plant's need
- AFUDC/CWIP accounting change
- Move to cost based rates
- Authorize Commission to establish reliability standards



#### Website for 21<sup>st</sup> Century Energy Plan

Detailed information is available on the website:

http://www.dleg.state.mi.us/mpsc/electric/capacity/energyplan/index.htm

